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**UNITED STATES DISTRICT COURT
DISTRICT OF ARIZONA**

Tony Markus Hernandez,
Petitioner
-VS-
Charles L. Ryan, et al.,
Respondents.

CV-11-0760-PHX-PGR (JFM)
**Report & Recommendation On Petition
For Writ of Habeas Corpus**

I. MATTER UNDER CONSIDERATION

Petition - Petitioner, presently incarcerated in the Arizona State Prison Complex at Florence, Arizona, commenced the current case by filing his Petition for Writ of Habeas Corpus pursuant to 28 U.S.C. § 2254 on April 18, 2011 (Doc. 1). Petitioner raises two grounds for relief. In Ground One, he alleges that he was sentenced to an additional term in prison after violating the terms of a sentence of probation that exceeded the permissible term. In Ground Two, Petitioner alleges violation of his due process and equal protection rights based on a state court determination that he had procedurally defaulted his claims.

Response - On December 23, 2011, Respondents filed their Response (“Answer”) (Doc. 19). Respondents argue that Petitioner’s claims are barred by the statute of limitations, and are procedurally barred or procedurally defaulted, and that Ground One is without merit because Petitioner’s lifetime probation sentence was agreed to by him, and thus its enforcement was not a due process violation notwithstanding its illegality.

Reply – Petitioner has not replied and the time to do so has expired. (See Order

1 8/17/11 at 3 (“Petitioner may file a reply within 30 days from the date of service of the
2 answer.”)

3 **Resolution** - The Petitioner's Petition is now ripe for consideration. Accordingly,
4 the undersigned makes the following proposed findings of fact, report, and
5 recommendation pursuant to Rule 8(b), Rules Governing Section 2254 Cases, Rule
6 72(b), Federal Rules of Civil Procedure, 28 U.S.C. § 636(b) and Rule 72.2(a)(2), Local
7 Rules of Civil Procedure.
8

9 10 **II. RELEVANT FACTUAL & PROCEDURAL BACKGROUND**

11 **A. FACTUAL BACKGROUND**

12
13 According to the Presentence Investigation’s summary of the police reports, when
14 Petitioner (who was born in 1977) was approximately 14 years old (1991), he engaged in
15 sexual intercourse with a minor, who was then 10 years old, beginning while the victim
16 was asleep. The victim reported that similar contact had occurred previously. In March,
17 1996, when Petitioner was 18, he entered the room of a 12 year old relative while she
18 was asleep and attempted to remove her pants and underwear. When the victim’s sister
19 awoke, Petitioner ran from the room. The victim reported that Petitioner had had
20 intercourse with her over her objection on several occasions since she was in the second
21 grade. (Exhibit F, Presentence Investigation at 1.)
22
23

24 **B. PROCEEDINGS AT TRIAL**

25
26 On March 13, 1996, Petitioner was indicted in Maricopa County Superior Court
27 in a ten count Indictment (Exhibit A) charging a variety of sexual crimes against minors.
28 Petitioner eventually entered into two separate written Plea Agreements, one as to Count

1 6 (Attempted Sexual Conduct with a Minor on 3/3/96) (Exhibit B) and one as to Count 7
2 (Attempted Sexual Conduct with a Minor on 1/1/91 and 6/30/91) (Exhibit D). The
3 former made no agreements as to sentencing, other than that a grant of probation would
4 be lifetime probation, and the latter stipulated to lifetime probation.
5

6 Petitioner entered his pleas of guilty on June 19, 1996. (Exhibits C, M.E. 7/19/96,
7 and D, M.E. 7/19/96.) On August 21, 1996, Petitioner appeared for sentencing,
8 Petitioner was adjudged convicted and imposition of a sentence was suspended and
9 Petitioner was placed on lifetime probation as to both Counts VI and VII, and was given
10 12 months in jail as a condition of probation on Count VI. (Exhibit G, M.E. 8/21/96;
11 Exhibit H, Judgment on VI; Exhibit I, Judgment on VII.)
12

13 Respondents now concede that the maximum period of probation allowed by
14 statute for Petitioner's offense in 1996 (Count VI) was 5 years, rather than the lifetime
15 probation he received. (Answer, Doc. 19 at 32.) This occurred because of amendments
16 made to the sentencing statutes in 1994 which eliminated lifetime probation. Authority
17 for lifetime probation was not reinstated until 1997. *See State v. Peek*, 219 Ariz. 182,
18 195 P.3d 641 (2008). Thus, had Petitioner sought to vacate his probation sentence prior
19 to the revocation of his probation in 2006, it would have been subject to termination
20 under state law as having been an illegal sentence.
21

22 However, Petitioner sought no appeal or other review of the judgments at that
23 time.
24

25 26 **C. REVOCATION PROCEEDINGS**

27 **First Revocation Proceeding** – In January 1998, a Petition to Revoke Probation
28 (Exhibit J) was filed alleging Petitioner had failed to report, failed to participate in sex

1 offender treatment, and failed to submit to a polygraph. On January 13, 1998, Petitioner
2 admitted the failure to report, and the remaining charges were dismissed. (Exhibit K,
3 M.E. 1/13/98, 3:52.) Petitioner was reinstated on intensive probation, with an additional
4 condition of one month in jail and community service. (Exhibit L, M.E. 1/13/98, 4:00;
5 Exhibit M, Judgment on VI; Exhibit N, Judgment on VII)

6
7 **Second Revocation Proceeding** – On or about August 19, 1998, a second set of
8 Petitions to Revoke Probation (Exhibits O and P) were filed alleging Petitioner violated
9 his probation by: (1) being a minor in possession of alcohol; (2) failure to maintain
10 employment; (3) failure to pay monthly fees; (4) failure to complete community service;
11 and (5) failure to follow his intensive probation schedule. On August 24, 1998,
12 Petitioner admitted failing to follow his intensive probation schedule, and the remaining
13 allegations were dismissed. (Exhibit Q, M.E. 8/24/98, 4:45.) Petitioner was again
14 reinstated on probation on Count VI with the condition of 40 hours of community
15 service. (Exhibit R, M.E. 8/24/98; Exhibit T, Judgment on VI.) Petitioner was again
16 reinstated on probation on Count VII, but with the condition of a 6 month jail term.
17 (Exhibit S, M.E. 8/24/98; Exhibit U, Judgment on VII.)
18
19

20 **Third Revocation Proceeding** – On or about December 24, 2001, a third round
21 of revocation proceedings was commenced by the filing of a Petition to Revoke
22 Probation (Exhibit V) on Count VI, charging Petitioner with: (1) failure to maintain
23 employment; (2) consumption of alcohol to excess; (3) failure to attend substance abuse
24 counseling; (4) failure to pay fees; (5) contact with a victim; (6) failure to participate in
25 sex offender treatment; and (7) failure to attend sex offender treatment on 9 specific
26 dates. On February 14, 2002, Petitioner admitted the alcohol consumption violation.
27 (Exhibit X, M.E. 2/14/2.) On March 6, 2002, Petitioner was reinstated on probation on
28

1 Count VI with a requirement of community service. (Exhibit Z, M.E. 3/6/2.)

2 **Fourth Revocation Proceeding** – On or about April 6, 2006, a fourth round of
3 revocation proceedings was commenced with the filing of a Petition to Revoke Probation
4 (Exhibit AA) as to both Counts VI and VII, charging Petitioner with: (1) crime of driving
5 on a suspended license; (2) failure to maintain employment and report changes; (3)
6 consumption of alcohol; (4) failure to pay fees; (5) failure to abide by sex offender
7 conditions; (6) failure to participate in sex offender counseling; (7) failure to report and
8 get approval for employment changes; (8) curfew violations; (9) failure to maintain a
9 current driver license; (10) failed to complete polygraph. On April 20, 2006, Petitioner
10 admitted violating sex offender conditions, and was sentenced to 10 years in prison on
11 Count VI, and reinstated on probation on Count VII. (Exhibit DD, M.E. 4/20/6; Exhibit
12 EE, M.E. 4/20/06; Exhibit GG, Cond. of Prob.; Exhibit HH, R.T. 4/20/06.)
13
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16 **C. PROCEEDINGS ON POST-CONVICTION RELIEF**

17 **First PCR Proceeding** – On July 24, 2006, Petitioner filed a Notice of Post
18 Conviction Relief (Exhibit II). Counsel was appointed, and on November 6, 2006,
19 counsel filed a Notice of Completion (Exhibit JJ), advising the court that counsel had
20 been unable to find an issue for review. Petitioner was granted leave to file a *pro per*
21 petition, and counsel was directed to remain in an advisory capacity. (Exhibit KK, M.E.
22 11/13/6.)
23
24

25 On December 5, 2006, Petitioner filed his *Pro Per* Petition (Exhibit LL) and on
26 February 28, 2007 filed his Memorandum (Exhibit OO) in support, asserting claims of:
27 due process violations; Fifth, Sixth and Eighth Amendment violations; prejudice;
28 capricious disregard; excessive sentence; invalid plea agreement; conflict of interest;

1 ineffective assistance of counsel; and judgment vacated. On March 14, 2007, Petitioner
2 filed a Motion to Correct Sentence (Exhibit OO), arguing that he had been sentenced to
3 prison on the wrong count, resulting in his ineligibility for parole.

4 The state responded to the PCR Petition, arguing no colorable claim had been
5 presented. (Exhibit PP.) The state responded to the Motion to Correct, arguing that the
6 sentence was proper. (Exhibit RR.)

8 The court directed the treatment of the Motion to Correct as part of the PCR
9 petition. (Exhibit SS, M.E. 5/23/7.) Petitioner filed a series of motions to extend, all but
10 the last of which were granted. (Exhibit QQ, Motions and ME.) On July 20, 2007,
11 Petitioner filed a Motion for Disclosure (Exhibit TT) and Motion for Preparation of
12 Record (Exhibit UU). The Court denied the motion for preparation of the record
13 (Exhibit VV, M.E. 7/27/07) and the last motion to extend (Exhibit WW, M.E. 7/27/07).
14 The state filed a Notice of Providing Record (Exhibit XX).

16 Petitioner then filed a Motion for Reconsideration and Motion to Replace Counsel
17 (Exhibit YY), an Amended Petition (Exhibit ZZ), a Motion to Substitute Petition
18 (Exhibit AAA), and a Motion for Sanctions (Exhibit BBB). The PCR court struck the
19 Amended Petition and denied the Motion to Substitute Petition, denied the motion for
20 sanctions, and denied the motion to reconsider. (Exhibit CCC, M.E. 9/6/07.)

22 On January 29, 2008, the PCR Court summarily denied the petition. (Exhibit
23 DDD, M.E. 1/29/08.)

25 **Second PCR Proceeding** – Petitioner commenced a second PCR proceeding by
26 filing a Notice of Post Conviction Relief and Petition (Exhibit EEE) on December 4,
27 2007, during the pendency of his first petition. He also filed a Request for Preparation of
28 PCR Record (Exhibit FFF), and a “Motion for Post-Conviction Relief” (Exhibit GGG).

1 The PCR court ordered a response, and construed the “Motion for Post-Conviction
2 Relief” to be the PCR petition. (Exhibit HHH, M.E. 2/5/08.)

3 The state responded, arguing that the petition was untimely, the claims were
4 waived by failure to raise them previously, and (although the sentencing statutes had
5 been amended in the interim) there was no applicable intervening change in the law to
6 justify an untimely, waived claim. (Exhibit III, Response.)

8 On May 29, 2008, the PCR court purportedly denied the petition on its merits.
9 (Exhibit KKK, M.E. 5/29/08.) Petitioner filed a Motion for Rehearing (Exhibit LLL),
10 Motion for Status (Exhibit MMM), and wrote to the Rule 32 Management Unit of the
11 Court (Exhibit NNN) to inquire about the status of his petition.

13 On January 21, 2009, the PCR court noted that its “May 29, 2008 minute entry
14 erroneously duplicated an earlier minute entry and did not include this Court’s ruling on
15 the Defendant’s Second Petition for Post-Conviction Relief.” (Exhibit OOO, M.E.
16 1/21/09.) The PCR court denied the second petition on its merits. (*Id.*)

18 On February 11, 2009, Petitioner filed a Motion for Rehearing (Exhibit PPP), and
19 on May 7, 2009 a Motion for Status (Exhibit QQQ). On June 8, 2009, the PCR Court
20 denied the Motion for Rehearing, finding the motion raised new claims that would have
21 in any event have been untimely and waived by failure to raise in his prior proceeding.
22 (Exhibit RRR, M.E. 6/8/09.)

24 Petitioner then filed a Petition for Review (Exhibit SSS) and Appendix (Exhibit
25 TTT). The state responded (Exhibit UUU), arguing that claims were precluded by
26 failure to raise them before and were untimely, and the claims were without merit.
27 Petitioner replied (Exhibit WWW). On September 9, 2010, the Arizona Court of Appeal
28 summarily denied review. (Exhibit XXX, Order 9/9/10.)

1 Petitioner then sought review by the Arizona Supreme Court (Exhibit YYY). The
2 state declined to respond (Exhibit ZZZ), and on February 24, 2011, the Arizona Supreme
3 Court summarily denied review. (Exhibit AAAA.)
4

5 6 **III. APPLICATION OF LAW TO FACTS**

7 **A. TIMELINESS**

8 **1. One Year Limitations Period**

9 Respondents assert that Petitioner's Petition is untimely. As part of the Anti-
10 Terrorism and Effective Death Penalty Act of 1996 ("AEDPA"), Congress provided a 1-
11 year statute of limitations for all applications for writs of habeas corpus filed pursuant to
12 28 U.S.C. § 2254, challenging convictions and sentences rendered by state courts. 28
13 U.S.C. § 2244(d). Petitions filed beyond the one year limitations period are barred and
14 must be dismissed. *Id.*
15
16

17 18 **2. Commencement of Limitations Period**

19 **Ground One (Illegal Sentence)** - The one-year statute of limitations on habeas
20 petitions generally begins to run on "the date on which the judgment became final by
21 conclusion of direct review or the expiration of the time for seeking such review." 28
22 U.S.C. § 2244(d)(1)(A). For Arizona pleading defendants, their opportunity for direct
23 review is normally an Arizona Rule 32 of-right post conviction relief proceeding.
24 *Summers v. Schriro*, 481 F.3d 710 (9th Cir. 2007).
25

26 Respondents argue that the relevant judgment is Petitioner's original judgment of
27 conviction and suspended sentence on August 21, 1996, and not his sentence upon
28 revocation of probation on April 20, 2006.

1 Applicable Judgment - In *Burton v. Stewart*, 549 U.S. 147 (2007), the Court
 2 concluded that for purposes of the habeas statute of limitations, “[f]inal judgment in a
 3 criminal case means the sentence. The sentence is the judgment.” *Id.* at 156-157 (quoting
 4 *Berman v. United States*, 302 U.S. 211, 212 (1937)). Citing a series of cases from the
 5 Fifth and Eleventh Circuits, Respondents distinguish *Burton* on the basis that *Burton*
 6 involved a resentencing, not a sentence issued upon revocation of probation. They argue
 7 that logic and the legislative purpose behind the habeas statute of limitations require that
 8 the Court distinguish between challenges to the original conviction and probation
 9 sentence, and challenges to the subsequent revocation and sentence on revocation. For
 10 the former, they argue that the date of the original judgment of conviction controls
 11 finality.
 12

13
 14 Here, only Petitioner’s Ground One arguably concerns his original sentence. His
 15 Ground Two challenges the application of Arizona’s time and procedural default bars in
 16 his second PCR proceeding.
 17

18 In Ground One, Petitioner argues:

19 Violation of U.S. Constitution by imposing prison sentence after
 20 serving probation which exceeded the legal length by law.

21 * * *

22 Under Arizona law, the legal term of probation for Defendant’s
 23 Count 6 is 5 years – Served 9 1/3 years on probation then sentenced
 24 to prison for 10 years. Defendant completed his legal obligation to
 25 the State of Arizona after serving 5 years on probation. Therefore
 26 the only term Defendant could be sentenced to prison for is Count 7.

27 (Petition, Doc. 1 at 6.) In essence, Petitioner asserts that his 2006 prison sentence was
 28 unconstitutional because his 1996 probation sentence was illegally long, should have
 expired, and thus could not support his 2006 sentence on revocation. Thus, the crux of
 Petitioner’s Ground One is the assertion that the 1996 probation sentence was illegal

1 under Arizona law, and thus it is an attack on that judgment.

2 In *Caldwell v. Dretke*, 429 F.3d 521 (5th Cir. 2005), the defendants had pled guilty
3 and had been granted a deferred adjudication of guilt conditioned upon completion of a
4 period of probation. The defendants violated the probation, the court entered a
5 conviction based upon the guilty plea, and sentenced the defendants. Defendants
6 ultimately filed a habeas petition challenging the substance of the original order. The
7 Fifth Circuit concluded that despite Texas' authorities holding a deferred adjudication
8 was not a "conviction", that under 28 U.S.C. § 2244, it was, and the statute of limitations
9 ran from the conclusion of review of such an order, despite fact that the sentence was
10 subsequently imposed after the violation. The court held that "an order of deferred
11 adjudication community supervision, in addition to an order of straight or regular
12 community supervision, is a judgment for purposes of section 2244." 429 F.3d at 528.

15 Subsequently, in *Burton v. Stewart*, 549 U.S. 147 (2007), the Supreme Court
16 analyzed (in the context of a second or successive petition dispute) the application of the
17 habeas statute of limitations on a resentencing following a vacating of a sentence and
18 affirmance of the conviction. The Court concluded that for purposes of the habeas statute
19 of limitations, "[f]inal judgment in a criminal case means sentence. The sentence is the
20 judgment." *Id.* at 156 (quoting *Berman v. United States*, 302 U.S. 211, 212 (1937)).
21 Thus, the habeas limitations period would run from the finality of the resentencing
22 judgment, not the entry of the underlying judgment of conviction.

25 In 2010, the Fifth Circuit revisited its decision in *Caldwell* in light of *Burton*, in
26 *Tharpe v. Thaler*, 628 F.3d 719 (5th Cir. 2010). The *Tharpe* court distinguished *Burton*
27 as addressing only the connection between a conviction and a sentence, and not two
28 separate judgments, *i.e.* a judgment of deferred adjudication and the judgment of

1 conviction and sentence upon a violation of the associated probation. “Therefore,
2 Tharpe's habeas claims challenging the deferred-adjudication order were untimely
3 because the AEDPA's statute of limitations had already run for those claims.”

4 Here, the issue is even clearer for two reasons. First, Petitioner was not simply
5 subjected to a deferred adjudication of guilt in 1996, but was judged “guilty” and it was
6 merely the imposition of sentence which was deferred or “suspend[ed].” (Exhibit H,
7 Judgment on Count VI; Exhibit I, Judgment on Count VII.)

8
9 Second, Petitioner’s claim specifically challenges, not the underlying conviction,
10 but the term of probation imposed in the 1996 judgment. Although couched in terms of
11 a challenge to the subsequent prison sentence, the potential for that sentence is simply a
12 collateral consequence to the probation sentence. Thus, Petitioner’s claim is akin to the
13 prisoner challenging a current sentence based upon an argument that it was improperly
14 enhanced by a prior, unconstitutional conviction. In *Lackawanna County Dist. Attorney*
15 *v. Coss*, 532 U.S. 394 (2001), the Court held that “once a state conviction is no longer
16 open to direct or collateral attack in its own right because the defendant failed to pursue
17 those remedies while they were available (or because the defendant did so
18 unsuccessfully), the conviction may be regarded as conclusively valid.” *Id.* at 403. The
19 only exceptions to that rule were for prior convictions “obtained where there was a
20 failure to appoint counsel in violation of the Sixth Amendment,” *id.* at 404, or where
21 equitable tolling or actual innocence would avoid the bar to the consideration of the
22 earlier conviction, *id.* at 405. Petitioner does not show such circumstances apply here.
23
24
25

26 Thus, Petitioner’s claim must be deemed a challenge to the 1996 judgment, not
27 the April 20, 2006 judgment.

28 Finality of Judgment - For an Arizona noncapital pleading defendant, the

conviction becomes “final” at the conclusion of the first “of-right” post-conviction proceeding under Rule 32. “Arizona’s Rule 32 of-right proceeding for plea-convicted defendants is a form of direct review within the meaning of 28 U.S.C. § 2244(d)(1)(A).” *Summers v. Schriro*, 481 F.3d 710, 717 (9th Cir. 2007). “To bring an of-right proceeding under Rule 32, a plea-convicted defendant must provide to the Arizona Superior Court, within 90 days of conviction and sentencing in that court, notice of his or her intent to file a Petition for Post-Conviction Review.” *Id.* at 715 (citing Ariz. R.Crim. P. 32.4(a)). *See also* 17 Ariz. Rev. Stat., Ariz. R. Crim. Proc., Rule 32.4 (1995). For Petitioner, his time to file such a notice ran from the original conviction judgment. *Compare State v. Osborn*, 107 Ariz. 295, 296, 486 P.2d 777, 778 (1971) (“appeal from the judgment of guilty must be taken within sixty days after a judgment of guilt and probation is entered and that the suspension of the sentence in nowise extends the time for filing such appeal”); *with State v. McCarthy*, 27 Ariz. App. 571, 557 P.3d 170 (1976) (time for challenge to sentence on revocation runs from sentence).

Petitioner did not file such a petition. Thus, Petitioner’s original conviction became final 90 days after the August 21, 1996 judgment (Exhibit H), or on November 19, 1996.¹ His one year commenced running thereafter.

Delayed Discovery - Petitioner argues that his claim is based upon the Arizona decision in *State v. Peek*, 219 Ariz. 182, 195 P.3d 641 (2008), and thus his one year could not begin to run until after the issuance of that decision. (Petition, Doc. 1 at 11.) Although the conclusion of direct review normally marks the beginning of the statutory one year, section 2244(d)(1)(D) does provide an alternative of “the date on which the

¹ The AEDPA, which adopted the one year statute of limitations in 28 U.S.C. § 2244, was enacted on April 24, 1996, prior to Petitioner’s conviction. *See Patterson v. Stewart*, 251 F.3d 1243, 1245 (9th Cir. 2001).

1 factual predicate of the claim or claims presented could have been discovered through
2 the exercise of due diligence.”

3 However, changes in law are addressed by subsection (d)(1)(C) of § 2244.
4 Absent unusual circumstances, such as a vacating of a petitioner’s own prior conviction,
5 the issuance of a state court decision does not constitute the discovery of a “factual
6 predicate” for a habeas claim. *See Shannon v. Newland*, 410 F.3d 1083, 1089 (9th Cir.
7 2005).

8
9 Changes in the Law - Conversely, § 2244 also provides for a later commencement
10 date, based on changes in the law. However, that provision encompasses only a narrow
11 version of changes, i.e. a “constitutional right . . . newly recognized by the Supreme
12 Court and made retroactively applicable to cases on collateral review.” 28 U.S.C. §
13 2244(d)(1)(C). The Arizona Supreme Court’s decision in *Peek* does not qualify.
14

15 Ground Two (Bars in PCR) - Petitioner’s Ground Two challenges the
16 application of Arizona’s time and procedural default bars in his second PCR proceeding.
17 Petitioner’s Ground Two is founded upon events that did not occur until (at the earliest)
18 June 8, 2009, when the PCR Court denied his Motion for Rehearing on the basis of
19 Arizona’s timeliness and procedural default bars. (*See* Exhibit RRR, M.E. 6/8/09.) That
20 is the earliest date at which Petitioner could have discovered the facts underlying his
21 claim. Thus, 28 U.S.C. § 2244(d)(1)(C) applies, and his one year limitations period on
22 Ground Two began running no sooner than June 8, 2009.
23
24

25 Timeliness – Based upon the foregoing, Petitioner’s Petition, filed April 18, 2011
26 was, in the absence of adequate tolling, untimely as to Grounds 1 and 2.

27 //

28 //

3. Statutory Tolling

The AEDPA provides for tolling of the limitations period when a "properly filed application for State post-conviction or other collateral relief with respect to the pertinent judgment or claim is pending." 28 U.S.C. § 2244(d)(2).

Ground 1 – Petitioner’s one year on Ground 1 began to run after November 19, 1996. Petitioner had no proceedings of any kind pending between then and almost 14 months later, on January 12, 1998, when the first Petition to Revoke was filed. Petitioner’s first state court challenge was not filed until July 24, 2006, when he filed his first Notice of Post-Conviction Relief (Exhibit II). By either date, his one year had already expired. Once the habeas statute has run, a subsequent post-conviction or collateral relief filing does not reset the running of the one year statute. *Jiminez v. Rice*, 276 F.3d 478, 482 (9th Cir. 2001). Accordingly, Petitioner is entitled to no statutory tolling with respect to Ground 1 (Illegal Sentence), and his April 18, 2011 federal petition was untimely on that claim.

Ground 2 – Petitioner’s one year on Ground 2 began to run after June 8, 2009. At that time, his second PCR proceeding was already on-going, and continued through February 24, 2011, when the Arizona Supreme Court denied review. (Exhibit AAAA, Order 2/24/11.)

It is true that Petitioner’s supplemental claims asserted in his Motion for Rehearing (Exhibit PPP) in his second PCR proceeding were rejected as untimely. It is also true that for a state application to toll the statute of limitations, it must be “properly filed,” 28 U.S.C. § 2244(d)(2), and that an untimely petition is not “properly filed.” *Pace v. DiGuglielmo*, 544 U.S. 408 (2005). Here, however, it was only the supplemental claims that were rejected as untimely, with the original petition having been denied on its

merits. (*See* Exhibit OOO, M.E. 1/2/09.)

Thus, Petitioner's one year limitations period on Ground 2 was tolled from its inception until February 24, 2011, making his April 18, 2011 federal petition timely on that claim.

4. Equitable Tolling

"Equitable tolling of the one-year limitations period in 28 U.S.C. § 2244 is available in our circuit, but only when 'extraordinary circumstances beyond a prisoner's control make it impossible to file a petition on time' and 'the extraordinary circumstances were the cause of his untimeliness.'" *Laws v. Lamarque*, 351 F.3d 919, 922 (9th Cir. 2003).

To receive equitable tolling, [t]he petitioner must establish two elements: (1) that he has been pursuing his rights diligently, and (2) that some extraordinary circumstances stood in his way. The petitioner must additionally show that the extraordinary circumstances were the cause of his untimeliness, and that the extraordinary circumstances ma[de] it impossible to file a petition on time.

Ramirez v. Yates, 571 F.3d 993, 997 (9th Cir. 2009) (internal citations and quotations omitted). "Indeed, 'the threshold necessary to trigger equitable tolling [under AEDPA] is very high, lest the exceptions swallow the rule.'" *Miranda v. Castro*, 292 F.3d 1063, 1066 (9th Cir. 2002) (quoting *United States v. Marcello*, 212 F.3d 1005, 1010 (7th Cir.).

In his Petition, Petitioner argues that his delay in bringing Ground 1 (illegal sentence) should be excused because he "exercised due diligence," pointing to the fact that he asserted the claim even before the Arizona Supreme Court decided *State v. Peek*, on November 3, 2008. (Petition, Doc. 1 at 11.) Indeed, Petitioner raised his claim of illegal sentence based on the unavailability of lifetime probation for attempted child

1 molestation in his January 22, 2008 Motion for Post-Conviction Relief (Exhibit GGG),
2 albeit based upon the unpublished decision of the Arizona Court of Appeals in *State v.*
3 *Edward Cano*, Ariz. Court of Appeals Case No. 1 CA-CR 06-0392.

4 However, diligence is not sufficient to justify equitable tolling. Rather, Petitioner
5 must also show extraordinary circumstances.
6

7 Moreover, the fact that Petitioner was able to raise his claim prior to the *Peek*
8 decision indicates that the absence of that decision had not prevented him from raising
9 the claim he now raises in Ground 1.

10 Petitioner fails to show any basis for equitable tolling.
11

12

13 **5. Actual Innocence**

14 The Ninth Circuit has concluded that the statute of limitations is subject to an
15 exception for claims of actual innocence. *Lee v. Lampert*, 653 F.3d 929 (9th Cir. 2011).
16 Petitioner makes no such claim in this proceeding.
17

18

19 **6. Summary regarding Statute of Limitations**

20 As to Ground 1, Petitioner's one year ran from November 19, 1996, and expired
21 before any statutory tolling could apply. Petitioner has shown no equitable tolling or
22 actual innocence to avoid the bar. As to Ground 2, Petitioner's one year ran from June 8,
23 2009, but was tolled from then until February 24, 2011, rendering his April 18, 2011
24 Petition timely as to that claim.
25

26

27 **B. EXHAUSTION, PROCEDURAL BAR AND PROCEDURAL DEFAULT**

28 Respondents argue that even if not barred by the statute of limitations, Petitioner's

1 federal claims were either not fairly presented to the state courts and thus his state
2 remedies were not properly exhausted and are now procedurally defaulted, or were
3 presented and barred on independent and adequate state grounds..
4

5 6 **1. Exhaustion Requirement**

7 Generally, a federal court has authority to review a state prisoner's claims only if
8 available state remedies have been exhausted. *Duckworth v. Serrano*, 454 U.S. 1, 3
9 (1981) (*per curiam*). The exhaustion doctrine, first developed in case law, has been
10 codified at 28 U.S.C. § 2254(b) and (c). When seeking habeas relief, the burden is on
11 the petitioner to show that he has properly exhausted each claim. *Cartwright v. Cupp*,
12 650 F.2d 1103, 1104 (9th Cir. 1981)(*per curiam*), *cert. denied*, 455 U.S. 1023 (1982).
13

14 **a. Proper Forum/Proceeding**

15 Ordinarily, "to exhaust one's state court remedies in Arizona, a petitioner must
16 first raise the claim in a direct appeal or collaterally attack his conviction in a petition for
17 post-conviction relief pursuant to Rule 32." *Roettgen v. Copeland*, 33 F.3d 36, 38 (9th
18 Cir. 1994). Only one of these avenues of relief must be exhausted before bringing a
19 habeas petition in federal court. This is true even where alternative avenues of reviewing
20 constitutional issues are still available in state court. *Brown v. Easter*, 68 F.3d 1209,
21 1211 (9th Cir. 1995); *Turner v. Compoy*, 827 F.2d 526, 528 (9th Cir. 1987), *cert. denied*,
22 489 U.S. 1059 (1989). "In cases not carrying a life sentence or the death penalty, 'claims
23 of Arizona state prisoners are exhausted for purposes of federal habeas once the Arizona
24 Court of Appeals has ruled on them.'" *Castillo v. McFadden*, 399 F.3d 993, 998 (9th Cir.
25 2005)(quoting *Swoopes v. Sublett*, 196 F.3d 1008, 1010 (9th Cir.1999)).
26
27
28

1 **b. Fair Presentment**

2 To result in exhaustion, claims must not only be presented in the proper forum,
3 but must be "fairly presented." That is, the petitioner must provide the state courts with a
4 "fair opportunity" to apply controlling legal principles to the facts bearing upon his
5 constitutional claim. 28 U.S.C. § 2254; *Picard v. Connor*, 404 U.S. 270, 276-277
6 (1971). A claim has been fairly presented to the state's highest court if the petitioner has
7 described both the operative facts and the federal legal theory on which the claim is
8 based. *Kelly v. Small*, 315 F.3d 1063, 1066 (9th Cir. 2003) (overruled on other grounds,
9 *Robbins v. Carey*, 481 F.3d 1143, 1149 (9th Cir. 2007)).
10
11
12

13 **2. Procedural Bar / Independent and Adequate State Grounds**

14 Federal habeas review of a defaulted federal claim is also precluded when the
15 state court has disposed of the claim on a procedural ground "that is both 'independent' of
16 the merits of the federal claim and an 'adequate' basis for the court's decision." *Harris v.*
17 *Reed*, 489 U.S. 255, 260 (1989); *Bennett v. Mueller*, 322 F.3d 573, 580 (9th Cir. 2003)
18 (citing *Coleman v. Thompson*, 501 U.S. 722, 729 (1991)). *But see, Stewart v. Smith*,
19 536 U.S. 856, 860 (2002) ("assum[ing]" independence standard applies on habeas).
20 Generally, this occurs when a state applies a procedural bar to deny a claim.
21

22 To determine whether a state procedural ruling bars federal review, the habeas
23 court must look to the "last reasoned opinion on the claim." *Ylst v. Nunnemaker*, 501
24 U.S. 797, 804 (1991). Thus, a summary denial following a reasoned decision is
25 presumed to be based on the same grounds as the reasoned decision, and the habeas court
26 should "look through" the summary denial to the rationale given in the reasoned
27 decision. *Id.*
28

1 In *Bennett v. Mueller*, 322 F.3d 573 (9th Cir.2003), the Ninth Circuit
2 specifically addressed the burden of proving the adequacy of a state procedural bar.

3 Once the state has adequately pled the existence of an independent
4 and adequate state procedural ground as an affirmative defense, the
5 burden to place that defense in issue shifts to the petitioner. The
6 petitioner may satisfy this burden by asserting specific factual
7 allegations that demonstrate the inadequacy of the state procedure,
8 including citation to authority demonstrating inconsistent
9 application of the rule. Once having done so, however, the ultimate
10 burden is the state's.

11 *Bennett*, 322 F.3d at 584, 585.

12 **3. Application to Petitioner's Claims**

13 **Ground 1: Refusal to Cooperate** – In his Ground One, Petitioner argues that he
14 was sentenced to an additional term in prison after violating the terms of a sentence of
15 probation that exceeded the permissible term. The Petition does not identify the federal
16 basis for this claim (Doc. 1 at 6), the Court's screening order adopts no construction of
17 the claim (Doc. 7 at 2), and Respondents' Answer simply quotes the Petition (Doc. 19 at
18 2).

19 Petitioner's only foray to the Arizona Court of Appeals has been in his second
20 PCR proceeding. Accordingly, any proper exhaustion must have occurred in that
21 proceeding. Indeed, Petitioner asserts that he presented both of his claims in his Second
22 PCR petition. (Petition, Doc. 1 at 6, 7.)

23
24 Petitioner's original Petition in that Second PCR proceeding simply asserted:
25 "Sentence imposed other than in accordance with the sentencing procedures established
26 by rule and statute." (Exhibit EEE at 3.) His supplemental Motion for Post-Conviction
27 Relief simply argued that the sentencing statute was invalid, and that he could not
28

1 properly be sentenced to lifetime probation under the applicable statutes for an attempted
2 sexual offense, citing an unpublished decision in *State v. Cano*. (Exhibit GGG at 3.) In
3 neither did he identify any constitutional violation.² It is not enough that all the facts
4 necessary to support the federal claim were before the state courts or that similar claims
5 were made. *Anderson v. Harless*, 459 U.S. 4, 6 (1982)(*per curiam*). Failure to alert the
6 state court to the constitutional nature of the claim amounts to failure to exhaust state
7 remedies. *Duncan v. Henry*, 513 U.S. 364, 366 (1995).

9 In his Motion for Rehearing filed February 11, 2009, Petitioner reurged his
10 argument on the basis that lifetime probation was not an authorized sentence, this time
11 citing, for the first time, to the then recent decision in *State v. Peek*, 219 Ariz. 182, 195
12 P.3d 641 (2008) (decided Nov. 3, 2008), which found a gap between 1994 and 1997 in
13 the statutes authorizing lifetime probation for attempted “Dangerous Crimes Against
14 Children.” Thus, Petitioner again raised the underlying facts of his Ground One in the
15 PCR Court. This time, however, Petitioner explicitly cited the *ex post facto* decision in
16 *Collins v. Youngblood*, 497 U.S. 37 (1990), for the proposition that the court “may not
17 impose sentence greater than that allowed by law at time of offense.” (Exhibit PPP at 5.)

18 Although the PCR court did not explicitly acknowledge the *ex post facto*
19 argument (or otherwise offer a reason to distinguish between the claims asserted under
20 *Cano* and the one asserted under *Peek*), the court ultimately held that the claim was
21 improperly raised as a new claim on motion for rehearing. The Court further held that
22
23
24

25
26 ² The PCR Court’s initial ruling on the second PCR petition referenced a series of
27 constitutional claims (“right to Due Process and other Constitutional Rights under the 5th,
28 6th, 8th, and 14th Amendments”). (Exhibit KKK, M.E. 5/29/08.) However, this was
functionally vacated by the PCR Court’s ruling that “the May 29, 2008 minute entry
erroneously duplicated an earlier minute entry and did not include this Court’s ruling on
the Defendant’s Second Petition for Post-Conviction Relief.” (See Exhibit DDD, M.E.
1/29/08 (ruling on 1st PCR Petition).)

1 the claim was untimely and not subject to any exception. (Exhibit RRR, ME. 6/8/09.)
2 Thus, assuming Petitioner fairly presented his current federal claims to the PCR court,
3 this Court would be obliged to find federal review precluded by the application of the
4 state's procedural bar. Petitioner proffers nothing to suggest that the bars applied by the
5 PCR court are not independent and adequate.
6

7 To the extent that Petitioner now asserts something other than an *ex post facto*
8 claim, Petitioner simply failed to assert his federal claims to the PCR court, and thus no
9 bar was actually applied to those federal claims. That does not mean, however, that they
10 are subject to habeas review.
11

12 In his Petition for Review to the Arizona Court of Appeals (Exhibit SSS),
13 Petitioner again argued that under *State v. Peek*, his original sentence of lifetime
14 probation was invalid. Petitioner argued that the imposition of the illegal sentence
15 rendered his plea invalid, citing *Boykin v. Alabama*, 395 U.S. 238 (1969) (plea must be
16 knowing and voluntary). (Exhibit SSS at 9.) He further argued, albeit with little
17 explanation, that there were "clear violations of U.S. Constitutional Amendments 5, 8,
18 14, protections against cruel and unusual punishment and due process." (*Id.* at 8.) And,
19 he argued the lifetime probation sentence "violates the U.S. Constitutional protection
20 against cruel and unusual punishment." (*Id.*) Even assuming these references were
21 adequate to present whatever claims Petitioner now intends to assert in Ground One, the
22 claims were not fairly presented.
23
24

25 In *Casey v. Moore*, 386 F.3d 896 (9th Cir. 2004), the court reiterated that to
26 properly exhaust a claim, "a petitioner must properly raise it on every level of direct
27 review."
28

Academic treatment accords: The leading treatise on federal habeas

1 corpus states, "Generally, a petitioner satisfies the exhaustion
2 requirement if he properly pursues a claim (1) throughout the entire
direct appellate process of the state, or (2) throughout one entire
judicial postconviction process available in the state."

3 *Casey*, 386 F.3d at 916 (quoting Liebman & Hertz, *Federal Habeas Corpus Practice and*
4 *Procedure*, § 23.3b (4th ed. 1998)).

5
6 Similarly, presentation to the Arizona Court of Appeals for the first time in a PCR
7 proceeding is not fair presentation. In Arizona, review of a petition for post-conviction
8 relief by the Arizona Court of Appeals is governed by Rule 32.9, Arizona Rules of
9 Criminal Procedure, which clarifies that review is available for "issues which were
10 decided by the trial court." Ariz. R. Crim. P. 32.9(c)(1)(ii). *See also State v. Ramirez*,
11 126 Ariz. 464, 468, 616 P.2d 924, 928 (Ariz.App., 1980) (issues first presented in
12 petition for review and not presented to trial court not subject to review). Accordingly,
13 PCR claims presented for the first time to the Arizona Court of Appeals are not fairly
14 presented.
15

16 Similarly, the Arizona Supreme Court does not grant review of claims not raised
17 below, absent special considerations. *See State v. Logan*, 200 Ariz. 564, 565, 20 P.3d
18 631, 632, n.2 (2001). Presentation to the Arizona Supreme Court for the first time is not
19 sufficient to exhaust an Arizona state prisoner's remedies. "Submitting a new claim to
20 the state's highest court in a procedural context in which its merits will not be considered
21 absent special circumstances does not constitute fair presentation." *Roettgen v.*
22 *Copeland*, 33 F.3d 36, 38 (9th Cir. 1994) (citing *Castille v. Peoples*, 489 U.S. 346, 351
23 (1989)). Thus, even if Petitioner somehow presented his current federal claims in his
24 Petition for Review to the Arizona Supreme Court, his failure to present them below
25 would prevent a finding of fair presentation.
26
27
28

Thus, the undersigned must find that Petitioner either presented his federal claims

1 from Ground One and they were procedurally barred, or he failed to fairly present them,
2 and thus failed to properly exhaust his state remedies as to those claims.

3 **Ground Two** - In Ground Two, Petitioner alleges a violation of his due process
4 and equal protection rights based on the PCR court's determination that he had
5 procedurally defaulted his claims. Petitioner asserted no such federal claim to the
6 Arizona Court of Appeals. To be sure, Petitioner did raise the issue that "because of
7 Constitutional protections relief is not time barred." (Exhibit SSS at 4.) However, the
8 only specific argument mounted challenging the time bar was Petitioner's assertions that
9 he should be excused from any procedural default by demonstrating cause and prejudice
10 or a miscarriage of justice by showing his actual innocence. (*Id.* at 8, 9.) Petitioner's
11 direct challenge to the procedural bars was based solely on a claim that the "trial court
12 abused its discretion." (*Id.* at 10-11.) Thus, Petitioner failed to fairly present to the
13 Arizona Court of Appeals the due process and equal protection claims he now seeks to
14 raise.
15
16
17
18

19 **4. Summary re Exhaustion**

20 Based upon the foregoing, the undersigned finds that Petitioner's state remedies
21 on his claims in Grounds One and Two were not properly exhausted. As to Ground One,
22 depending upon the nature of the federal claim Petitioner now intends to assert, the claim
23 was either not raised at all, or not fairly raised at every level of review. As to Ground
24 Two, the claim was simply not fairly presented.
25
26

27 **5. Procedural Default**

28 Ordinarily, unexhausted claims are dismissed *without prejudice*. *Johnson v.*

1 *Lewis*, 929 F.2d 460, 463 (9th Cir. 1991). However, where a petitioner has failed to
2 properly exhaust his available administrative or judicial remedies, and those remedies are
3 now no longer available because of some procedural bar, the petitioner has "procedurally
4 defaulted" and is generally barred from seeking habeas relief. Dismissal *with prejudice*
5 of a procedurally barred or procedurally defaulted habeas claim is generally proper
6 absent a "miscarriage of justice" which would excuse the default. *Reed v. Ross*, 468 U.S.
7 1, 11 (1984).

9 Respondents argue that Petitioner may no longer present his unexhausted claims
10 to the state courts, and thus they are procedurally defaulted. Although Respondents do
11 not clarify the rules upon which they rely, the Arizona courts commonly rely upon the
12 preclusion bar, set out in Ariz. R. Crim. Proc. 32.2(a) and time bar, set out in Ariz. R.
13 Crim. Proc. 32.4(a).

15 **Remedies by Direct Appeal** - Under Ariz.R.Crim.P. 31.3, the time for filing a
16 direct appeal expires twenty days after entry of the judgment and sentence. Moreover, as
17 a pleading defendant without a death or life sentence, Petitioner had no right to proceed
18 by way of direct appeal. *See Summers v. Schriro*, 481 F.3d 710, 717 (9th Cir. 2007).
19 Accordingly, review by direct appeal is not available to Petitioner.

21 **Remedies by Post-Conviction Relief** – Petitioner can no longer seek review of
22 his unexhausted claims by a subsequent PCR Petition. Under the rules applicable to
23 Arizona's post-conviction process, a claim may not ordinarily be brought in a petition for
24 post-conviction relief that "has been waived at trial, on appeal, or in any previous
25 collateral proceeding." Ariz.R.Crim.P. 32.2(a)(3).

27 Under this rule, some claims may be deemed waived if the State simply shows
28 "that the defendant did not raise the error at trial, on appeal, or in a previous collateral

proceeding." *Stewart v. Smith*, 202 Ariz. 446, 449, 46 P.3d 1067, 1070 (2002) (quoting Ariz.R.Crim.P. 32.2, Comments). For others of "sufficient constitutional magnitude," the State "must show that the defendant personally, 'knowingly, voluntarily and intelligently' [did] not raise' the ground or denial of a right." *Id.* That requirement is limited to those constitutional rights "that can only be waived by a defendant personally." *State v. Swoopes* 216 Ariz. 390, 399, 166 P.3d 945, 954 (App.Div. 2, 2007). In coming to its prescription in *Stewart v. Smith*, the Arizona Supreme Court identified: (1) waiver of the right to counsel, (2) waiver of the right to a jury trial, and (3) waiver of the right to a twelve-person jury under the Arizona Constitution, as among those rights which require a personal waiver. 202 Ariz. at 450, 46 P.3d at 1071.⁸

Here, Petitioner's unexhausted claims do not fit within the list of claims identified as requiring a personal waiver. Nor are they of the same character. Therefore, the undersigned concludes that Petitioner's claims would be precluded by his failure to raise them on direct appeal.

Timeliness Bar - Even if not barred by preclusion, unless the PCR court were to reopen Petitioner's dismissed PCR proceeding, Petitioner would now be barred from raising his claims in a new PCR proceeding by Arizona's time bars. Ariz.R.Crim.P. 32.4 requires that petitions for post-conviction relief (other than those which are "of-right") be filed "within ninety days after the entry of judgment and sentence or within thirty days

⁸ Some types of claims addressed by the Arizona Courts in resolving the type of waiver required include: ineffective assistance (waived by omission), *Stewart*, 202 Ariz. at 450, 46 P.3d at 1071; right to be present at non-critical stages (waived by omission), *Swoopes*, 216 Ariz. at 403, 166 P.3d at 958; improper withdrawal of plea offer (waived by omission), *State v. Spinosa*, 200 Ariz. 503, 29 P.3d 278 (App. 2001); double jeopardy (waived by omission), *State v. Stokes*, 2007 WL 5596552 (App. 10/16/07); illegal sentence (waived by omission), *State v. Brashier*, 2009 WL 794501 (App. 2009); judge conflict of interest (waived by omission), *State v. Westmiller*, 2008 WL 2651659 (App. 2008).

1 after the issuance of the order and mandate in the direct appeal, whichever is the later.”
 2 *See State v. Pruett*, 185 Ariz. 128, 912 P.2d 1357 (App. 1995) (applying 32.4 to
 3 successive petition, and noting that first petition of pleading defendant deemed direct
 4 appeal for purposes of the rule). That time has long since passed.

5
 6 Exceptions - Rules 32.2 and 32.4(a) do not bar dilatory claims if they fall within
 7 the category of claims specified in Ariz.R.Crim.P. 32.1(d) through (h). *See* Ariz. R.
 8 Crim. P. 32.2(b) (exceptions to preclusion bar); Ariz.R.Crim.P. 32.4(a) (exceptions to
 9 timeliness bar). Petitioner has not asserted that any of these exceptions are applicable to
 10 his claims. Nor does it appear that such exceptions would apply. The rule defines the
 11 excepted claims as follows:
 12

13 d. The person is being held in custody after the sentence imposed
 14 has expired;

15 e. Newly discovered material facts probably exist and such facts
 16 probably would have changed the verdict or sentence. Newly
 17 discovered material facts exist if:

18 (1) The newly discovered material facts were discovered after the
 19 trial.

20 (2) The defendant exercised due diligence in securing the newly
 21 discovered material facts.

22 (3) The newly discovered material facts are not merely cumulative
 23 or used solely for impeachment, unless the impeachment evidence
 24 substantially undermines testimony which was of critical
 25 significance at trial such that the evidence probably would have
 26 changed the verdict or sentence.

27 f. The defendant's failure to file a notice of post-conviction relief of-
 28 right or notice of appeal within the prescribed time was without
 fault on the defendant's part; or

g. There has been a significant change in the law that if determined
 to apply to defendant's case would probably overturn the defendant's
 conviction or sentence; or

h. The defendant demonstrates by clear and convincing evidence
 that the facts underlying the claim would be sufficient to establish
 that no reasonable fact-finder would have found defendant guilty of
 the underlying offense beyond a reasonable doubt, or that the court
 would not have imposed the death penalty.

Ariz.R.Crim.P. 32.1.

Paragraph 32.1(d) (expired sentence) generally has no application to an Arizona prisoner, like Petitioner, who is simply attacking processes employed in an earlier proceeding. Although Petitioner's Ground One is based upon an argument that his current sentence is unlawful because it was imposed on the basis of an illegal probation sentence, Petitioner does not argue that the current sentence has simply expired. Petitioner asserts no newly discovered evidence and thus paragraph (e) has no application. Paragraph (f) has no application because Petitioner's claims are not barred because of an untimely filed direct appeal or PCR of-right. Paragraph (g) has no application because Petitioner has not asserted a change in the law since his last PCR proceeding. Finally, paragraph (h), concerning claims of actual innocence, has no application to Petitioner's procedural claims. *See State v. Swoopes*, 216 Ariz. 390, 404, 166 P.3d 945, 959 (App. 2007) (32.1(h) did not apply where petitioner had "not established that trial error ...amounts to a claim of actual innocence").

Summary - Accordingly, the undersigned must conclude that review through Arizona's direct appeal and post-conviction relief process is no longer possible for Petitioner's unexhausted claims, and that the unexhausted claims are now procedurally defaulted, and absent a showing of cause and prejudice or actual innocence, must be dismissed with prejudice.

6. Cause and Prejudice

If the habeas petitioner has procedurally defaulted on a claim, or it has been procedurally barred on independent and adequate state grounds, he may not obtain federal habeas review of that claim absent a showing of "cause and prejudice" sufficient to excuse the default. *Reed v. Ross*, 468 U.S. 1, 11 (1984).

1 "Cause" is the legitimate excuse for the default. *Thomas*, 945 F.2d at 1123.
2 "Because of the wide variety of contexts in which a procedural default can occur, the
3 Supreme Court 'has not given the term "cause" precise content.'" *Harmon v. Barton*, 894
4 F.2d 1268, 1274 (11th Cir. 1990) (quoting *Reed*, 468 U.S. at 13), *cert. denied*, 498 U.S.
5 832 (1990). The Supreme Court has suggested, however, that cause should ordinarily
6 turn on some objective factor external to petitioner, for instance:
7

8 ... a showing that the factual or legal basis for a claim was not
9 reasonably available to counsel, or that "some interference by
10 officials", made compliance impracticable, would constitute cause
under this standard.

11 *Murray v. Carrier*, 477 U.S. 478, 488 (1986) (citations omitted).

12 Here, Petitioner does not proffer any good cause to excuse his failures to exhaust,
13 or his procedural default.

14 There is some suggestion in the record that Petitioner's PCR counsel may have
15 performed deficiently. Such deficiency would not constitute valid cause for two
16 reasons.
17

18 First, it is ordinarily only constitutionally ineffective counsel which amounts to
19 cause, and there is no constitutional right to PCR counsel. *See Martinez v. Ryan*, --- S.
20 Ct.---, 2012 WL 912950 (2012) (finding an exception for "an initial-review collateral
21 proceeding with respect to a claim of ineffective trial counsel").
22

23 Second, claims of ineffective assistance asserted as cause to excuse a procedural
24 default must themselves be properly exhausted. *Murray v. Carrier*, 477 U.S. 478, 492
25 (1986); *Edwards v. Carpenter*, 529 U.S. 446 (2000). Accordingly, "[t]o the extent that
26 petitioner is alleging ineffective assistance of appellate counsel as cause for the default,
27 the exhaustion doctrine requires him to first raise this ineffectiveness claim as a separate
28

claim in state court.” *Tacho v. Martinez*, 862 F.2d 1376, 1381 (9th Cir. 1988).
 Petitioner raised in his Petition for Review a claim of “ineffective assistance of counsel
 when Defendant’s counsel reviewed his case (Counts 6 and Count 7) and failed bring the
 issue forward.” (Exhibit SSS at 4. *See also id.* at 9, 15) However, Petitioner did not
 assert any federal claim of ineffective assistance.

Petitioner has filed to establish cause for his procedural default. Both "cause" and
 "prejudice" must be shown to excuse a procedural default, although a court need not
 examine the existence of prejudice if the petitioner fails to establish cause. *Engle v.*
Isaac, 456 U.S. 107, 134 n. 43 (1982); *Thomas v. Lewis*, 945 F.2d 1119, 1123 n. 10 (9th
 Cir.1991). Accordingly, this Court need not examine the merits of Petitioner's claims or
 the purported "prejudice" to find an absence of cause and prejudice.

Actual Innocence - The standard for “cause and prejudice” is one of discretion
 intended to be flexible and yielding to exceptional circumstances, to avoid a
 “miscarriage of justice.” *Hughes v. Idaho State Board of Corrections*, 800 F.2d 905, 909
 (9th Cir. 1986). Accordingly, failure to establish cause may be excused “in an
 extraordinary case, where a constitutional violation has probably resulted in the
 conviction of one who is actually innocent.” *Murray v. Carrier*, 477 U.S. 478, 496
 (1986) (emphasis added). Although not explicitly limited to actual innocence claims, the
 Supreme Court has not yet recognized a "miscarriage of justice" exception to exhaustion
 outside of actual innocence. *See Hertz & Lieberman, Federal Habeas Corpus Pract. &*
Proc., §26.4 at 1229, n. 6 (4th ed. 2002 Cumm. Supp.). The Ninth Circuit has expressly
 limited it to claims of actual innocence. *Johnson v. Knowles*, 541 F.3d 933, 937 (9th Cir.
 2008). Here, Petitioner makes no pretense of asserting his actual innocence.

Accordingly, Petitioner's procedural defaults and procedural bars may not be

1 avoided, and Grounds One and Two must be dismissed with prejudice.

2
3 **C. MERITS OF GROUND ONE**

4 Respondents address the merits of Ground One. Because the undersigned finds
5 Ground One subject to dismissal based both upon the statute of limitations and the
6 principles of procedural default or procedural bar, the merits are not reached.
7

8
9 **D. SUMMARY**

10 Petitioner's claims in Ground One are barred by the statute of limitations. All of
11 his claims were not properly exhausted, and are now either procedurally defaulted or
12 were procedurally barred. Accordingly, the Petition should be dismissed with prejudice.
13

14
15 **IV. CERTIFICATE OF APPEALABILITY**

16 **Ruling Required** - Rule 11(a), Rules Governing Section 2254 Cases, requires
17 that in habeas cases the "district court must issue or deny a certificate of appealability
18 when it enters a final order adverse to the applicant." Such certificates are required in
19 cases concerning detention arising "out of process issued by a State court", or in a
20 proceeding under 28 U.S.C. § 2255 attacking a federal criminal judgment or sentence. 28
21 U.S.C. § 2253(c)(1).
22

23 Here, the Petition is brought pursuant to 28 U.S.C. § 2254, and challenges
24 detention pursuant to a State court judgment. The recommendations if accepted will
25 result in Petitioner's Petition being resolved adversely to Petitioner. Accordingly, a
26 decision on a certificate of appealability is required.
27

28 **Applicable Standards** - The standard for issuing a certificate of appealability

1 (“COA”) is whether the applicant has “made a substantial showing of the denial of a
2 constitutional right.” 28 U.S.C. § 2253(c)(2). “Where a district court has rejected the
3 constitutional claims on the merits, the showing required to satisfy § 2253(c) is
4 straightforward: The petitioner must demonstrate that reasonable jurists would find the
5 district court’s assessment of the constitutional claims debatable or wrong.” *Slack v.*
6 *McDaniel*, 529 U.S. 473, 484 (2000). “When the district court denies a habeas petition
7 on procedural grounds without reaching the prisoner’s underlying constitutional claim, a
8 COA should issue when the prisoner shows, at least, that jurists of reason would find it
9 debatable whether the petition states a valid claim of the denial of a constitutional right
10 and that jurists of reason would find it debatable whether the district court was correct in
11 its procedural ruling.” *Id.*

14 **Standard Not Met** - Assuming the recommendations herein are followed in the
15 district court’s judgment, that decision will be on procedural grounds. To the extent that
16 Petitioner’s claims are rejected on procedural grounds, under the reasoning set forth
17 herein, the undersigned finds that “jurists of reason” would not “find it debatable
18 whether the district court was correct in its procedural ruling.”

20 While the application of the statute of limitations bar to Ground One might be
21 debatable, the procedural default applicable to that claim, and Ground Two, is not.

22 Accordingly, to the extent that the Court adopts this Report & Recommendation
23 as to the Petition, a certificate of appealability should be denied.

26 V. RECOMMENDATION

27 **IT IS THEREFORE RECOMMENDED** that the Petitioner's Petition for Writ
28 of Habeas Corpus, filed April 18, 2011 (Doc. 1) be **DISMISSED WITH PREJUDICE**.

1 **IT IS FURTHER RECOMMENDED** that to the extent the reasoning of this
 2 Report & Recommendation is adopted, that a certificate of appealability **BE DENIED**.


3
 4 **VI. EFFECT OF RECOMMENDATION**

5 This recommendation is not an order that is immediately appealable to the Ninth
 6 Circuit Court of Appeals. Any notice of appeal pursuant to *Rule 4(a)(1), Federal Rules*
 7 *of Appellate Procedure*, should not be filed until entry of the district court's judgment.

8
 9 However, pursuant to *Rule 72(b), Federal Rules of Civil Procedure*, the parties
 10 shall have fourteen (14) days from the date of service of a copy of this recommendation
 11 within which to file specific written objections with the Court. *See also* Rule 8(b), Rules
 12 Governing Section 2254 Proceedings. Thereafter, the parties have fourteen (14) days
 13 within which to file a response to the objections. Failure to timely file objections to any
 14 findings or recommendations of the Magistrate Judge will be considered a waiver of a
 15 party's right to *de novo* consideration of the issues, *see United States v. Reyna-Tapia*,
 16 328 F.3d 1114, 1121 (9th Cir. 2003)(*en banc*), and will constitute a waiver of a party's
 17 right to appellate review of the findings of fact in an order or judgment entered pursuant
 18 to the recommendation of the Magistrate Judge, *Robbins v. Carey*, 481 F.3d 1143, 1146-
 19 47 (9th Cir. 2007).

20 Dated: April 30, 2012

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22
 23 
 24 James F. Metcalf
 25 United States Magistrate Judge